

## **BURUNDI TRAINING OF TRAINERS WORKSHOP ON THE GUIDING PRINCIPLES ON INTERNAL DISPLACEMENT**

Bujumbura, 1-3 October 2002

The Global IDP Project of the Norwegian Refugee Council actively supports field-based training on the UN Guiding Principles on Internal Displacement (GP). In Burundi, the NRC office has launched a local training project, supported and advised by the Global IDP Project. As part of that support, the Global IDP Project and NRC Burundi recently organized a workshop on the Guiding Principles on internal displacement in Bujumbura. The goal of the workshop was to train promoters of the Principles, who would disseminate them and use them in their work on behalf of displaced people. The training of IDP promoters follows a series of international initiatives to strengthen the protection of internally displaced persons (IDPs) in the country.

### **Key outcomes**

Approximately fifty civil society representatives attending the workshop in Bujumbura agreed to take concrete actions to promote and increase understanding of the UN Guiding Principles in order to protect internally displaced people in Burundi (see Action Plan).

NGOs agreed on actions to disseminate the Principles to displaced people, local authorities, and other civil society groups. They will also increase advocacy for displaced people and strengthen monitoring of violations. A theatre group has decided to promote the Principles in several provinces using participatory techniques in performances for audiences of displaced people and resident populations.

Teacher trainers also agreed on ways to promote the Principles to students, teachers, parents and civil authorities through various channels. Administrative authorities agreed to increase protection capacity for displaced people and to promote the Principles by example and with their partners in displaced sites. A local school radio agreed to promote the Principles in Kirundi on the radio and by creating two magazines if funds are available.

### **Background**

Authorities and key actors have agreed to improve protection for displaced people in Burundi over the last year.

During their mission in 2000, the UN Representative of the Secretary General on Internal Displacement and the Head of the Senior Inter-Agency Network on Internal Displacement highlighted the importance of disseminating the GP among all the actors of the conflict and among the civil population in general. In February 2001, a structure to better coordinate protection efforts was established on the basis of an agreement between the United Nations and the government of Burundi: the Permanent Framework for the Protection of the Displaced (Cadre Permanent pour la Protection des Déplacés- CPPD). A technical follow up group (Groupe Technique de Suivi- GTS) was created to ensure the implementation of action points decided in the Permanent Framework. The GTS undertakes missions to areas where the displaced apparently need increased protection and decides of concrete measures to improve their situation.

At the national level, the Parliament is debating a bill on the protection and assistance of the "sinistrés", ie IDPs and returnees, in agreement with the 1993 Arusha peace agreements.

Despite efforts, displacement continued and security conditions worsened in several Provinces during 2002. In the absence of a ceasefire between the government and the two main rebel groups operating in Burundi, violations to the right to life, to physical and moral integrity, such as rape and torture, are but too common during displacement. Close to 500,000 people are currently displaced, mainly in the south and the center of the country. Many have found shelter in sites, but over 100,000 of them are estimated to stay with host families or to be dispersed in the countryside.

### **NRC Protection Project**

At the end of October 2001, the Global IDP Project of NRC organised with the support of NRC's office in Burundi (NRC-Bu) a three-day training workshop on the Guiding Principles for 60 representatives of the Government of Burundi, UN agencies, local and international NGOs, journalists and IDPs. At the end of the workshop, participants decided on a series of recommendations detailing measures to be adopted to improve the application of the Principles at the national and local level.

Following this workshop, NRC-Bu set up an IDP protection program at the national and local level. This program aims to disseminate protection norms among organisations who interact frequently with IDPs (civil and military authorities, NGOs, local population) and among IDPs themselves. This project enjoys the support and the expertise of a group of advisers representing OCHA, the Office of the High Commissioner for Human Rights, the Ministry of Reintegration and Resettlement of the Displaced and of Repatriated Refugees (3R), the Ministry of Institutional Reforms of Human Rights and Relations with the Parliament, and a national NGO, the Association for the Rehabilitation of the Displaced. NRC has also strengthened its engagement in IDP protection efforts undertaken by the international community in cooperation with the government of

Burundi. NRC represents the NGOs in the Follow up Technical Group on IDPs and leads a thematic working group on IDPs as well.

NRC-Bu is actively supporting several recommendations adopted during the October 2001 workshop:

**Recommendation :** Dissemination of the GP to sites and to other displaced communities, as well as to local administrations, etc.

**Action :** ? *NRC-Bu's protection project aims to disseminate the GP in several provinces (Kirundo, Muyinga, Makamba, Bujumbura, etc.).*

**Recommendation :** Identify partners using appropriate dissemination channels, such as the media, training activities and advocacy.

**Action :** ? *NRC-Bu is currently identifying potential promoters of the GP.*

**Recommendation :** Translation of the GP into Kirundi and development of a simplified version.

**Action :** ? *UNICEF translated the GP and NRC is preparing an illustrated version.*

NRC-Bu has undertaken the training of promoters of the Principles. Between June and August 2002, several training and sensitisation workshops took place in Kirundo and Muyinga provinces for NRC staff, local and religious authorities, minority groups (Batwa) and IDPs.

### **October 2002 Workshop**

In October 2002, NRC-Bu organized with the support of the Global IDP Project a more targeted workshop on the Guiding Principles for an initial group of 50 potential promoters. Teacher trainers, local representatives of national and international NGOs, including NRC, local administration representatives, journalists and NRC-Goma staff took part in the training. Participants were from the provinces of Bujumbura, Gitega, Nogozi, Muyinga, Kirundo et Makamba (see list of participants, Annex 1).

The workshop was inaugurated by the Resident Representative of NRC and the Head of OCHA in Burundi. The various subjects at the program of the seminar were presented by members of the Global IDP Project, the Office of the High Commissioner for Human Rights, as well as from the NGOs ADRA, International Human Rights Law Group and Rainbow Center (see Agenda, Annex 2).

On the first day, participants discussed the international context of the internal displacement crisis, in particular recent developments within the UN system. Following this introduction, the legislative framework of the GP, and the definition of an IDP were

reviewed. The second day was dedicated to the GP related to prevention of displacement, protection during displacement, and durable solutions, including access to land. These themes were first presented to participants, and then discussed during group exercises or in plenary. On the third day, participants reflected upon the measures to be adopted when the GP are not respected. They identified a series of concrete actions to incorporate the Principles into their daily work.

The high quality of the participants' interventions and their strong interest to improve the protection of the displaced were key to develop a plan of actions. Participants agreed to promote these actions within their organisation. NRC announced it was planning to hold a meeting in 2003 to evaluate the implementation of the action plan, to identify lessons learned and to determine future actions.

## Action Plan

### 1. TEP Teacher Trainers

#### Planned activities:

##### a) For teachers:

- Organise workshops on the Principles.
- Adopt common methodology to insert the Principles into their program (e.g. in "civic and moral education" classes).
- Promote the creation of discussion groups focusing on the GP, which could then disseminate the Principles.

##### b) For parents:

- Explain the Principles during meetings with parents .
- Initiate discussion groups focusing on the GP.

##### c) For students:

- Teach the Principles through games, theatre, songs, dance and other traditional means.

##### d) For civil authorities:

- Create exchange opportunities on the Principles, e.g. through formal workshops.
- Explore possibility to engage in informal dialogue during site visits, to assess how the Principles are applied.

Method: it is important to adopt the teaching of the Guiding Principles to the appropriate level, for example to children, who are one of the target groups of the TEP program.

It is also important to adjust the content of teaching to the phase of displacement found in the different regions. Promotion activities should emphasise the Principles relevant to the phase of displacement of the region where the activity is carried out.

### 2. Administrative authorities (including Office of Civil Protection)

#### Planned activities:

- Advocacy on behalf of the displaced by "preaching the example".
- Strengthen the follow up and collaboration structure among partners, such as local communities and IDPs in sites.
- Strengthen the capacity of intervention of the national structure of the Office of Civil Protection to better protect the displaced.

Follow up and recommendations:

- Local civil authorities should ensure the respect for the Principles, particularly Principles 25 and 29, which stress the State responsibility regarding the displaced.
- The Office of Civil Protection in charge of managing disasters (including the effects of displacement) should join other partners to alleviate the suffering of the IDPs.

### 3. Media -School Radio

**Goal:** to disseminate programs related to the respect of the GP.

Concrete actions (starting January 2003):

- a) Broadcasting of radio sketches (twice a week in Kirundi).
- b) Creation of two magazines promoting the respect of the Principles.
- c) Setting up of micro-programs in Kirundi related to the violations of the GP.

NB: These three actions need additional financial and logistical means, since they are not currently included in the Nderagakura (RSN) school radio program.

### 4. NGOs

**Goal:** to strengthen the capacity of specialized groups of civil society to promote the respect of the Principles.

Concrete actions:

a) Dissemination of the Guiding Principles to target groups:

- Sensitisation meetings with beneficiaries, the administration and civil society, in particular regarding the respect of the following Guiding Principles: Principle 7 which details protection measures to be adopted by authorities when displacement cannot be avoided, Principle 10 which affirms the right to life, the necessity to protect the displaced against any attack the prohibition of starvation as a method of combat, as well as Principles 25 & 29 mentioned above.
- Creation of follow up and management committees involving potential beneficiaries.
- Include the GP into literacy and peace education programs, and dissemination of the Principles during inter-ethnic reconciliation activities.

The dissemination of the GP will particularly strengthen the capacity of target groups to engage in dialogue with armed groups.

b) Advocacy

- Develop information activities to increase relevant actors' awareness of the living conditions of the IDPs and the non respect of the GP.
  - Extension of NGO presence to the provinces to better disseminate information related to the GP.
- c) Impartial and precise monitoring of grave violations of the rights of IDPs and transmission of major observations to the local NGOs representative in the GTS.
- d) To organise and manage the collection of local contributions for the displaced.
- e) Support the administration in its efforts to ensure the respect of the GP
- Elaboration of projects
  - Identification of funds
- f) Follow up and evaluation of the implementation of the GP (e.g. to make sure that assistance is not diverted to other purposes).

The following NGOs spelled out concrete actions:

- ASF (Avocats Sans Frontières) plans to disseminate the GP in schools (including highschools) first, and then to other institutions.
- Ligue IZERE has a project for returnees and will incorporate a program for IDPs as well.
- Foundation STAMM works in several IDP sites and reported that it will monitor the respect of the GP in these sites.
- Human Rights Watch will strengthen the monitoring of IDP situations and denounce violations.
- Ligue ITEKA is lobbying for the ratification of the International Criminal Court by the government of Burundi and will monitor the living conditions of the IDPs and returnees in nine provinces (monitoring results will be able on the Internet).
- Association JAMAA: Dissemination of the GP to the members of the association and young people in general.

## **5. Association TUBIYAGE**

The association TUBIYAGE is formed of seven theatre troupes, and includes 40 actors, both men and women. The association is active in several provinces, such as Kirundo, Muyinga, Ngozi, Makamba and Ruyigi. The association aims to teach, train and sensitise through a participatory methodology. "To go from stating reality to stating dreams". Activities to promote the GP started in September 2002.

- a) Different techniques:

- "Theater of the Oppressed" (participants see violations and take an active role to correct them)
- "Playback Theater" (IDPs tell their story which is then portrayed by the comedians)
- "Classic Theater" (plan to use the GP).

b) Who will be the participants?

- IDPs and resident population
- People and organization in contact with IDPs, such as civil and military authorities, local and international NGOs, civil society.

c) Where do the comedians play?

- In IDP sites
- In provincial capitals, for civil and military authorities
- In other appropriate venues to reach civil society.

d) Expected Results:

- IDPs will get to know the Principles and will be in a better position to defend them.
- People in charge of distribution and/or site managers will adopt a more responsible behaviour, instead of violating IDP rights, when they see their actions played by comedians.
- NGOs and other organisations will have an easier job, thanks to a greater dissemination of the GP.
- Appropriate authorities will familiarize themselves with the GP and integrate them in their daily work, and as a result will act more responsibly.

**Annex 1 – List of participants**

<b>Name</b>	<b>Organization</b>
Samuel IRYIVUZE	ABDP
Jocelyne NIYONKURU	ARS
Jinny Diane NZEYIMANA	ASSOCIATION TUBIYAGE
Innocent KAGABO	ASSOCIATION TUBIYAGE
Purcheline MATEGA	ASSOCIATION TUBIYAGE
Eddy Frank NIJEMBAZI	ASSOCIATION TUBIYAGE
Thierry SAHINGUVU	ASSOCIATION TUBIYAGE
Michel Ange NZOJIBWAMI	ASSOCIATION TUBIYAGE
Lise Chantal DUSABE	ASSOCIATION TUBIYAGE
Melchiade NGENDABANYIKWA	ASSOCIATION TUBIYAGE
Marie Ange NZEYIMANA	ASSOCIATION TUBIYAGE
Nestor NIBITANGA	ASSOCIATION TUBIYAGE
Ernest NDIKUMANA	ASSOCIATION TUBIYAGE
Eugénie CISHAKO	AVOCATS SANS FRONTIERES
Evariste RUKANUZA	CARE – NGOZI
Suzanne NSABIMANA	CONSULTANT
Odette INAMARIZA	FONDATION STAMM
Melchior KAZOHERA	GTS
Jean Marie NDAYIZEYE	GTS
Jocelyne BAZAHICA	GTS
Béatrice NIGITEGETSE	HUMAN RIGHTS WATCH
Emmanuel NIBARUTA	JAMAA
Patrick SOTA	JAMAA
Louis-Marie NINDORERA	LAW GROUP
Joseph MUJJI	LIGUE ITEKA
Juvénal MUVUNYI	LIGUE IZERE
Eric SHIMA	LIGUE IZERE
Révérien HABARUGIRA	MINISTERE DE L'INTERIEUR
Tormod RAVNEBERG	NRC, BUJUMBURA
Eric DEMERS	NRC, BUJUMBURA
Astrid Sofie ARNE	NRC, BUJUMBURA
Félicité SEBUHARARA	NRC, BUJUMBURA
Constantin KARORERO	NRC, BUJUMBURA
Christophe BEAU	NRC, GENEVA
Greta ZEENDER	NRC, GENEVA

<b>Name</b>	<b>Organization</b>
Nils SIVERTSEN	NRC, GOMA
Alain ARUNA	NRC, GOMA
Désiré GAHWAYI	NRC, SHELTER MUYINGA
Cyrille TOYI	NRC, SHELTER MUYINGA
Ananias KABONEWE	NRC, SHELTER MUYINGA
Martin NIVYABANDI	NRC, SHELTER MUYINGA
Terje HOPE	NRC, TEP KIRUNDO
Arthémon BAYISABE	NRC, TEP KIRUNDO
Ange-Nelly RUCEKE	NRC, TEP KIRUNDO
Jean Paul KAGOYE	NRC, TEP KIRUNDO
Désiré MBANZAMIHIGO	NRC, TEP KIRUNDO
Anicet RUNGARUNGA	NRC, TEP MAKAMBA
Léopold KABANO	NRC, TEP MAKAMBA
Paula HAKIZIMANA	NRC, TEP MAKAMBA
Innocent NSENGIYUMVA	NRC, TEP MUYINGA
Denise MUKAHIGIRO	NRC, TEP MUYINGA
Méthode NYAHENE	NRC, TEP MUYINGA
Freddy MANIRUTINGABO	NRC, TEP MUYINGA
Gérard ANTOINE	OCHA
Marie Amélie NDAYISENGA	OHCHR
Gratien NZAYANGA	PROVINCE RUYGI
Marie-Louise NDUWIMANA	RADIO SCOL. NDERAGAKURA
Yvonne SINABAJIJE	RADIO SCOL. NDERAGAKURA
Mathilde NKWIRIKIYE	RAINBOW CENTRE
Aline HOBIINGINGO	RCN
Libère NTAMASHIMIKIRO	RCN
Koudra NDAYISHIMIYE	RPA
Emery MADIRISHA	RPA
Barnabé NDAYIKEZA	RTNB
Nounou MOUSSA	RTNB
Marie Louise KABAGEMA	RTNB
Agnès NDAYIKEZA	RTNB
Sylvestre NDAYIRUKIYE	SAVE THE CHILDREN FUND, GITEGA
Gérard NTACOMENYEREYE	

## **Annex 2 – Workshop Agenda**

### **1 October 2002**

- 9: 00 - 10: 00 Welcome, workshop objectives and presentation of participants, by NRC Resident Representative, Tormod Ravneberg, the Head of OCHA, Antoine Gérard, Greta Zeender (NRC) et Christophe Beau (NRC)
- 10: 00 - 10: 30 Introduction to internal displacement and the Guiding Principles, by Christophe Beau.
- 10: 30 - 10: 45 Coffee Break
- 10: 45 - 13: 00 What is a human right and what is humanitarian law? Legal Origins to the Guiding Principles, by Marie-Amélie NDAYISENGA, OHCDH. (Exercise Greta Zeender)
- 12: 30 - 14: 00 Lunch
- 14: 00 - 15:00 Definition of an internally displaced person, by Greta Zeender.
- 15: 00 - 15: 15 Coffee Break
- 15: 15 - 17: 00 Definition of an internally displaced person, by Greta Zeender (Cont.)

### **2 October 2002**

- 9: 30 - 10: 30 Prevention and Protection during displacement, by Christophe Beau
- 10: 30 - 10: 45 Coffee Break
- 10: 45 - 13: 00 Prevention and Protection during displacement, by Christophe Beau (Cont.).
- 13: 00 - 14: 00 Lunch

- 14: 00 - 15: 00      Access to land for IDPs, by Mathilde Nkurikiye, Rainbow Center.
- 15: 00 - 15: 15      Coffee Break
- 15: 15 - 17: 00      Return and Resettlement, by Christophe Beau
- 17: 00 - 17: 30      Theater play by the association TUBIYAGE

**3 October 2002**

- 9: 00 - 11: 15      What can we do when the Guiding Principles are not respected, by Mathilde Nkurikiye and Louis Marie Nindorera, International Human Rights Law Group.
- 11: 15 – 11: 30      Coffee Break
- 12: 30 – 12: 30      How to incorporate the Guiding Principles into our daily work and how to implement them through our professional activities, by Félicité Sebuharara, ADRA.
- 12: 30 - 13: 30      Lunch
- 13: 30 - 14: 30      How to incorporate the Guiding Principles into our daily work and how to implement them through our professional activities, by Félicité Sebuharara (Cont.).
- 14: 30 - 14: 45      Coffee Break
- 14: 45 - 15: 30      Conclusions, recommendations et closure, by Astrid Arne (NRC), Greta Zeender et Tormod Ravneberg.