

21 August 2008 – Updated edition from that of 18 August 2008

---

## **Georgia: At least 128,000 people internally displaced by renewed conflict**

---

*Hundreds of people have been killed and at least 158,000 ethnic Georgians and Ossetians have fled their homes in South Ossetia and Georgia, due to military offensives by Georgia and the Russian Federation over the last week. Among them, 128,000 found refuge in Georgia proper and in South Ossetia, while 30,000 are estimated to have fled to North Ossetia in the Russian Federation. This adds to some 220,000 to 240,000 IDPs previously displaced in the early 1990s from Georgia's secessionist territories of Abkhazia and South Ossetia, who still live in precarious situations throughout the country. Humanitarian agencies and international donors have mobilised quickly to respond to the needs of the newly displaced, and are airlifting supplies into the area. Major constraints to the relief efforts include the lack of access to affected populations, in particular in South Ossetia, and the lack of precise information on the IDPs' location and needs.*

*The following update only focuses on people displaced over the last few days. For information on longer term IDPs in Georgia and for more background on the conflict in South Ossetia, please see Overview [Georgia: New IDP strategy awaits implementation](#).*

## Map of Georgia



Source: The British Broadcasting Corporation (BBC)

More maps are available on <http://www.internal-displacement.org/>

## Latest political developments

On 8 August, Russia responded militarily to a Georgian offensive aimed at ending secessionist South Ossetia's 16-year-old de facto independence (CSM, 12 August 2008). Georgia's parliament declared a "state of war" with Russia the following day. Meanwhile, Russia maintained that it was conducting a peacekeeping operation. On 13 August, the Russian and the Georgian governments signed a provisional ceasefire mediated by France, but the same day Russia and Georgia traded accusations of ceasefire violations. On 16 August, the parties signed a revised version of the ceasefire agreement, but Russian troops remained in several areas of Georgia (Reuters, 19 August 2008). The Georgian government reported that 175 people on the Georgian side had been killed (UNCT, 13 August 2008), while the Russian Ambassador to Georgia said that at least 2,000 civilians had died in South Ossetia as a result of fighting between Russian and Georgian forces, but these numbers could not be verified (Reuters, 9 August 2008).

The current crisis between Russia and Georgia comes after several years of deterioration of relations between the countries. While until now Russia has officially recognised the territorial integrity of Georgia, it has placed an import embargo on Georgian wine, water, and agricultural products, and closed all communication lines between the two countries in 2006, after Georgia arrested four army Russian officers based in Tbilisi on the charge of espionage. Georgia has repeatedly accused Russia of violating its airspace. Tensions between both countries escalated further in 2007 and 2008, particularly after Georgia set up a pro-Tbilisi administration in Abkhazia's

Kodori gorge – a small mountain territory in the only part of that region not controlled by the de-facto breakaway authorities.

## IDP estimates

IDPs include both ethnic Ossetians who found refuge in other parts of South Ossetia and ethnic Georgians who found refuge in other parts of Georgia, in particular the capital Tbilisi. According to UN agencies in Georgia, as well as Russian and Georgian authorities, 158,703 people fled their homes, including 75,852 from South Ossetia, 65,800 from Gori and surrounding villages, 12,701 from Western Georgia, and 4,350 from Abkhazia. 128,000 of them are estimated to have found refuge in Georgia, including 30,000 within South Ossetia. The Russian Federation estimates that 30,000 South Ossetians fled across the border to North Ossetia in the Russian Federation (OCHA, 18 August 2008). Nearly 40 per cent of the displaced are estimated to be children under 16 years, some of whom have been separated from their families (UNICEF, 15 August 2008).

## Humanitarian situation

The main town of South Ossetia, Tskhinvali, was devastated during an attack by Georgia. Ethnic Ossetians fled when Georgian military personnel entered the town. Meanwhile, ethnic Georgians fled surrounding villages, which were looted and set on fire by Ossetian militias (HRW, 13 August 2008).

The town of Gori, close to South Ossetia and 70 kilometres from Tbilisi, was mostly abandoned following attacks by

Russia, and many shops have been destroyed and looted (UNCT, 13 August 2008). Some 6,000 people displaced by fighting in the 1990s and registered as IDPs also fled (UNCT, 10 August 2008). According to Human Rights Watch (HRW), forces on both sides in the conflict between appear to have killed and injured civilians through indiscriminate attacks on Gori and Tskhinvali (HRW, 14 August 2008).

Some 3,000 ethnic Georgians also fled bombings from the Upper Kodori Valley, an area of Abkhazia controlled by Georgia (OCHA, 18 August 2008). They found refuge in the town of Kutaisi, Georgia, with the assistance of the UN and of the Georgian government (UNCT, 13 August 2008).

Most of the displaced are estimated to be staying with relatives and friends, or to be living in unofficial shelters, which makes it very difficult to estimate their number and locations or to know how long displacement is likely to last. According to UN assessments, tens of thousands of people found refuge in temporary facilities in and around Tbilisi, Kutaisi and smaller towns, in kindergartens, schools, and public and government buildings, and 600 people are staying in a tent camp close to the airport of Tbilisi. Thousands are reported to lack access to food (WVI, 13 August 2008).

The large-scale destruction of the South Ossetian capital and of other towns and villages in Georgia means that as people try to return home, they will need support to rebuild their house, schools, bridges, to restore water supply, and to ensure mine clearances (CARE, 14 August 2008).

## **Government and international response**

The UN Resident Coordinator is leading the current coordination efforts through a Humanitarian Coordination Group, which includes UN agencies, the Red Cross and NGOs, and so far no Humanitarian Coordinator has been designated. While the cluster approach has not been formally rolled out, humanitarian response is organised by sector, i.e. food (led by WFP), protection (led by UNHCR), water & sanitation (led by UNICEF), shelter & NFIs (led by UNHCR), logistics (led by WFP), and the newly formed health & nutrition group (led by USAID) (UNCT, 10 August 2008).

The Georgian government has appointed the Minister of Health, Labour and Social Affairs as Coordinator for humanitarian assistance (OCHA, 16 August 2008). Representatives of the Georgian Ministry of Refugees and Accommodation (MRA), of the Ombudsman's Office and municipalities have also participated in some of the sectoral meetings to coordinate the delivery of assistance (UNCT, 13 August 2008). But according to local observers, IDPs from Gori have complained of the lack of structures to receive them. The MRA has informed UNHCR that it lacked staff capacity to conduct systematic registration of new IDPs, and that it did not have funding to pay the cash assistance to newly IDPs which is required according to Georgian law (UNCT, 10 August 2008).

In order to respond to the many humanitarian needs of IDPs and other vulnerable populations in Georgia, UN agencies and some NGOs issued a special flash appeal to donors seeking some \$59 million for activities to be carried out over the next six months (OCHA, 18 August 2008).

The World Food Programme (WFP) has sent two planes carrying high-energy biscuits for IDPs in Georgia since many of them have no access to cooking facilities. The agency is planning additional humanitarian airlifts to deliver food assistance all over Georgia (WFP, 13 August 2008). The Office of the High Commissioner for Refugees (UNHCR) sent two planes which provided aid supplies to up to 30,000 people (UNHCR, 12 August 2008). The ICRC and NGOs are also raising additional funds and scaling up their operations to bring food, basic necessities, shelter, and medical assistance to the displaced. International donor governments, in particular EU countries and Norway, mobilised quickly to pledge support to IDPs and other vulnerable populations. Assistance is channelled through humanitarian agencies present on the ground. Meanwhile the U.S. government sent military planes as well as naval forces to deliver humanitarian supplies to Georgia directly (U.S. government, 13 August 2008).

One of the main constraints to the quick delivery of assistance is the lack of access due to the ongoing conflict. Most of the assistance continues to be focused on Tbilisi and its surroundings, and UN agencies and NGOs have announced that they had no access to South Ossetia. Access to Gori is also very difficult, and on 15 August, two UNHCR vehicles were hijacked at gunpoint on the outskirts of Gori (OCHA, 16 August 2008). The UN Resident Coordinator in Georgia called on all parties to the conflict to “establish immediately the necessary security and administrative conditions to allow the establishment of a humanitarian corridor, as agreed in the ceasefire plan” (Civil Georgia, 14 August 2008).

The UN Security Council (UNSC) has met several times since the beginning of the crisis, but has not been able to reach an agreement, as the Russian Federation, one of the permanent members of the UNSC which has veto power over any resolution put forth by the Council, is also one of the parties to the conflict. While the French government has drafted a UN Security Council resolution to call for a halt to hostilities, it is not clear when it will be discussed.

*Note: This update only focuses on people displaced over the last few days. For information on longer term IDPs in Georgia and for more background on the conflict in South Ossetia, please click [here](#).*

## **Sources:**

**CARE**, 14 August 2008, CARE helps growing number of displaced people in Georgia

**Christian Science Monitor (CSM)**, 12 August 2008, Roots of Georgia-Russia clash run deep

**Civil Georgia**, 14 August 2008, UN Agencies Call for Humanitarian Corridor

**Government of the United States of America**, 13 August 2008, Bush outlines humanitarian, diplomatic intervention in Georgia

**Human Rights Watch (HRW)**, 13 August 2008, Georgia: Safe corridor urgently needed for civilians in Gori district

**Human Rights Watch (HRW)**, 13 August 2008, Georgian villages in South Ossetia burnt, looted

**Human Rights Watch (HRW)**, 14 August 2008, Russia/Georgia: Investigate civilian deaths

**Reuters**, 19 August 2008, Russians stay in Georgia, worry the West

**Reuters**, 9 August 2008, Factbox - Casualty tolls in Caucasus conflict

**United Nations Children's Fund (UNICEF)**, 13 August 2008, Concern for displaced people in Russia and Georgia

**United Nations Children's Fund (UNICEF)**, 15 August 2008, Georgia: UNICEF immediate needs - Response to the needs of children and women affected by the conflict in and around South Ossetia, Georgia

**United Nations Country Team in Georgia**, 10 August 2008, Georgia: Situation Report on the Conflict - No. 3, 10 Aug 2008

**United Nations Country Team in Georgia**, 13 August 2008, Georgia: Situation Report on the Conflict - No. 6, 13 Aug 2008

**UN Office for the Coordination of Humanitarian Affairs (UN OCHA)**, 18 August 2008, Consolidated Appeals Process (CAP): Georgia Crisis Flash Appeal 2008

**UN Office for the Coordination of Humanitarian Affairs (UN OCHA)**, 16 August 2008, Situation Report No. 3 on the Situation in Georgia 16 Aug 2008

**World Food Programme (WFP)**, 13 August 2008, WFP reaches thousands in Georgia displaced by conflict

**World Vision**, 13 August 2008, Georgia: Humanitarian needs still growing

## **About the Internal Displacement Monitoring Centre**

The Internal Displacement Monitoring Centre, established in 1998 by the Norwegian Refugee Council, is the leading international body monitoring conflict-induced internal displacement worldwide.

Through its work, the Centre contributes to improving national and international capacities to protect and assist the millions of people around the globe who have been displaced within their own country as a result of conflicts or human rights violations.

At the request of the United Nations, the Geneva-based Centre runs an online database providing comprehensive information and analysis on internal displacement in some 50 countries.

Based on its monitoring and data collection activities, the Centre advocates for durable solutions to the plight of the internally displaced in line with international standards.

The Internal Displacement Monitoring Centre also carries out training activities to enhance the capacity of local actors to respond to the needs of internally displaced people. In its work, the Centre cooperates with and provides support to local and national civil society initiatives.

For more information, visit the Internal Displacement Monitoring Centre website and the database at [www.internal-displacement.org](http://www.internal-displacement.org)

Media contact:

**Kate Halff**

Head of IDMC

Tel.: +41 (0)22 799 07 03

Email: [kate.halff@nrc.ch](mailto:kate.halff@nrc.ch)

**Greta Zeender**

Country Analyst

Tel.: +1 212 316 04 94

Email: [greta.zeender@nrc.ch](mailto:greta.zeender@nrc.ch)

**IDMC**

Norwegian Refugee Council

Chemin de Balexert 7-9

1219 Geneva, Switzerland

[www.internal-displacement.org](http://www.internal-displacement.org)

Tel: +41 22 799 0700

Fax: +41 22 799 0701